#### FRASER VALLEY REGIONAL DISTRICT



#### FRASER VALLEY ABORIGINAL RELATIONS COMMITTEE

#### **OPEN MEETING AGENDA**

Tuesday, June 19, 2018 10:00 am

FVRD Boardroom, 45950 Cheam Avenue, Chilliwack, BC

**Pages** 

- 1. CALL TO ORDER
- 2. APPROVAL OF AGENDA, ADDENDA AND LATE ITEMS

#### MOTION FOR CONSIDERATION

**THAT** the Agenda, Addenda and Late Items for the Fraser Valley Aboriginal Relations Committee Open Meeting of June 19, 2018 be approved;

**AND THAT** all delegations, reports, correspondence and other information set to the Agenda be received for information.

- 3. MINUTES/MATTERS ARISING
  - 3.1 Minutes of the Fraser Valley Aboriginal Relations Committee Open Meeting February 20, 2018

4 - 10

#### MOTION FOR CONSIDERATION

**THAT** the Minutes of the Fraser Valley Aboriginal Relations Committee Open Meeting of February 20, 2018 be adopted.

- 4. NEW BUSINESS
  - 4.1 First Nations Engagement for FVARC Visioning

11 - 12

#### FOR INFORMATION ONLY

 Corporate report dated June 19, 2018 from Jessica Morrison, Policy Analyst - First Nations

4.2	<b>FVRD</b>	<b>Projects</b>	Review
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#### FOR INFORMATION ONLY

 Corporate report dated June 19, 2018 from Jessica Morrison, Policy Analyst - First Nations

#### 4.3 FVRD Transit Services - First Nations Participation

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#### FOR INFORMATION ONLY

- Presentation by Staff
- Corporate report dated June 19, 2018 from Alison Stewart, Manager of Strategic Planning
- 4.4 Community to Community Forum between Sema:th First Nation, the City of Abbotsford and the Fraser Valley Regional District October 17, 2017 Report Form

FOR INFORMATION ONLY

- C2C Forum, October 17, 2017 Report Form
- 5. ADDENDA ITEMS/LATE ITEMS
- 6. REPORTS BY STAFF
- 7. REPORT BY DIRECTORS
- 8. PUBLIC QUESTION PERIOD FOR ITEMS RELEVANT TO AGENDA
- 9. RESOLUTION TO CLOSE MEETING

#### MOTION FOR CONSIDERATION

**THAT** the FVARC meeting be closed to the public except for senior staff and Executive Assistant, for the purpose of receiving and adopting Closed Meeting Minutes convened in accordance with Section 90 of the *Community Charter* and to consider matters pursuant to:

- Section 90(2)(b) of the Community Charter the consideration of information received and held in confidence relating to negotiations between the regional district and a provincial government or the federal government or both, or between a provincial government or the federal government or both and a third party.
- 10. RECONVENE OPEN MEETING
- 11. RISE AND REPORT OUT OF CLOSED MEETING

### 12. ADJOURNMENT

### MOTION FOR CONSIDERATION

**THAT** the Fraser Valley Aboriginal Relations Committee Open Meeting of June 19, 2018 be adjourned.



# FRASER VALLEY ABORIGINAL RELATIONS COMMITTEE OPEN MEETING MINUTES

Tuesday, February 20, 2018 10:00 a.m. FVRD Boardroom, 45950 Cheam Avenue, Chilliwack, BC

Members Present: Director Al Stobbart, Electoral Area G, Chair

Councillor Brenda Falk, City of Abbotsford, Vice Chair

Director Sam Waddington, City of Chilliwack

Director Alec Niemi, Electoral Area C Director Wilfried Vicktor, District of Hope Director Jim Hinds, District of Mission Councillor Sylvia Pranger, District of Kent

Councillor Samantha Piper, Village of Harrison Hot Springs Councillor Bonita Zarrillo, City of Coquitlam, Metro Vancouver

Aboriginal Relations Committee Observer Member (arrv. 10:30 a.m.)

Regrets: Chris Crosman, Deputy CAO, City of Chilliwack

Jake Rudolph, Deputy City Manager, City of Abbotsford

John Fortolozky, CAO, District of Hope Wallace Mah, CAO, District of Kent

Commissioner David Renwick, Cultus Lake Park Board

Bonny Bryant, CAO, Cultus Lake Park Board

Madeline McDonald, CAO, Village of Harrison Hot Springs

Ron Poole, CAO, District of Mission

Marino Piombini, Metro Vancouver Aboriginal Relations Committee

Staff Present: Barclay Pitkethly, Director of Regional Programs/FVARC Administrator

Alison Stewart, Manager of Strategic Planning Jennifer Kinneman, Manager of Corporate Affairs Jaime Schween, Manager of Corporate Administration Jessica Morrison, Policy Analyst – First Nations

Jessica Morrisori, Policy Arialyst — Filst Nations

Amanda Molloy, Executive Assistant to CAO and Board

Tina Mooney, Executive Assistant Chris Lee, Recording Secretary

Also Present: Naxaxalhts'i, Hon.LL.D.UVic (Albert 'Sonny' McHalsie)

No members of the public were present.

#### 1. CALL TO ORDER

Barclay Pitkethly, FVARC Administrator called the meeting to order at 10:03 a.m.

#### 2. <u>ELECTION of FVARC Chair</u>

The FVARC Administrator called for nominations for the position of Fraser Valley Aboriginal Relations Committee Chair for 2018.

Director Niemi nominated Director Stobbart. Director Stobbart accepted the nomination.

The FVARC Administrator called for nominations a second and third time. With no other nominations, the FVARC Administrator declared Director Stobbart as Chair of the Fraser Valley Aboriginal Relations Committee for the year 2018.

Director Stobbart assumed the Chair.

#### 3. **ELECTION of FVARC Vice-Chair**

The FVARC Administrator called for nominations for the position of Fraser Valley Aboriginal Relations Committee Vice-Chair for 2018.

Director Waddington nominated Councillor Falk. Councillor Falk accepted the nomination.

The FVARC Administrator called for nominations a second and third time. With no other nominations, the FVARC Administrator declared Councillor Falk as Vice Chair of the Fraser Valley Aboriginal Relations Committee for the year 2018.

Councillor Falk assumed the Vice Chair.

Chair Stobbart thanked the Committee and staff for their work and efforts in making progress on building relationships with First Nations.

#### 4. APPROVAL OF AGENDA, ADDENDA AND LATE ITEMS

Moved by Director HINDS Seconded by Councillor PIPER

**THAT** the Agenda, Addenda and Late Items for the Fraser Valley Aboriginal Relations Committee Open Meeting of February 20, 2018 be approved;

**AND THAT** all delegations, reports, correspondence and other information set to the Agenda be received for information.

**CARRIED** 

#### 5. DELEGATIONS AND PRESENTATIONS

# 5.1 Naxaxalhts'i, Hon.LL.D.UVic (Albert 'Sonny' McHalsie) Historian/Cultural Advisor, Stó:lō Management Centre Narrator/Tour Guide, Bad Rock Tours (SRRMC/Stó:lō Tourism)

The FVARC Administrator welcomed back Naxaxalhts'i, Hon.LL.D.UVic (Albert 'Sonny' McHalsie) Historian/Cultural Advisor, Stó:lō Management Centre Narrator/Tour Guide, Bad Rock Tours (SRRMC/Stó:lō Tourism) to the meeting. Mr. McHalsie provided a Halq'eméylem/Sxwōxwiyam lesson, teaching on language and the importance of sharing Stó:lō culture and shared the story of *The Abandoned Boy.* 

Director Stobbart thanked Sonny McHalsie for his enlightening presentation.

#### 6. MINUTES/MATTERS ARISING

## 6.1 <u>Minutes of the Fraser Valley Aboriginal Relations Committee Open Meeting</u> - December 6, 2017

Moved by Director WADDINGTON Seconded by Councillor FALK

**THAT** the Minutes of the Fraser Valley Aboriginal Relations Committee Open Meeting of December 6, 2017 be adopted.

**CARRIED** 

#### 7. RECOMMENDATIONS FOR APPOINTMENTS

Moved by Councillor PRANGER Seconded by Director WADDINGTON

**THAT** the Fraser Valley Regional District Board approve the following appointments:

#### 7.1 <u>In-SHUCK-ch Table Representatives</u>

Councillor Falk

#### 7.2 Stó:lō Xwexwilmexw Table Representative

**Director Stobbart** 

#### 7.3 Katzie Table Representative

Councillor Falk

#### 7.4 <u>Metro Vancouver Aboriginal Relations Committee (Observer Member)</u>

Councillor Falk

Councillor Bonita Zarrillo arrived at the meeting (10:30 a.m.).

#### 8. NEW BUSINESS

## 8.1 <u>2018 Fraser Valley Aboriginal Relations Committee Proposed Meeting</u> Schedule

The FVARC Administrator noted that more meetings or workshops may be scheduled as issues arise.

Moved by Councillor FALK Seconded by Councillor PRANGER

**THAT** the Fraser Valley Aboriginal Relations Committee hold meetings on May 10, 2018 and September 18, 2018.

CARRIED

#### 8.2 <u>First Nations Relations Work Plan for 2018</u>

Jessica Morrison, Policy Analyst – First Nations provided a brief update on the First Nations Work Plan for 2018. She reported that the Work Plan and programs are projected in a 3-year outlook, progressively building capacity and function toward 5 Strategic Objectives. She provided a brief summary of the following Objectives:

- Policy
  - Will include development of a MOU with SXTA;
  - Continue to work on building a Reconciliation Plan for FVRD;
  - Develop a Terms of Reference for implementing a re-configured Regional Indigenous Relations Committee (RIRC).

#### Resources

Key resource initiative is CEDAR Network – Phase II

#### Reporting

- Regular reporting and communications will continue through the Regional and Corporate Services Committee (RACS), the Electoral Area Services Committee (EASC) and the FVRD Board;
- FVRD Connections eNewsletter will continue to be published on a weekly basis with Board-in-Brief published externally to First Nations;
- Continue to monitor all regional Treaty negotiations and active tables.

#### Relationships

- Establishing and maintaining meaningful, collaborative relationships with First Nations is of central importance work to be done by all staff, management and elected officials;
- The FVRD SXTA C2C Forum will be key opportunity for regional relationship building.

#### Learning

- Professional development courses will be offered and other learning opportunities to local government staff and elected officials;
- The #IndigenousReads FVRD reading and discussion group will continue to meet quarterly;
- Under the FVRD Learns program participants will have the opportunity to work towards a Specialization Certificate in Indigenous/Settler Relations;
- Staff will seek partnerships with First Nations to provide additional learning opportunities regarding archaeological artifact identification and cultural protocols awareness.

Members noted that the CEDAR Network has been a well utilized resource and staff was commended on their work on this initiative.

#### 8.3 CEDAR Network Phase II Planning

Jessica Morrison provided a brief update on the CEDAR Network, noting that Phase II work will fall under three categories:

- Enhancement of existing features
- Addition of new features
- Addition of new data

A request was made for staff to make a presentation on the CEDAR Network at the Metro Vancouver Aboriginal Relations Committee meeting.

Opportunity to have knowledge base links to the CEDAR Network site was also proposed.

Jessica Morrison requested members to inform her should they encounter any outdated information on the site.

#### 9. ADDENDA ITEMS/LATE ITEMS

None

#### 10. REPORTS BY STAFF

None

#### 11. REPORT BY DIRECTORS

Director Hinds reported that the District of Mission has brought forward their Parks, Recreation, Arts and Culture Master Plan and as part of the process are redoing the information signs in Heritage Park. They are currently working with the local First Nations in developing the signage. He also noted that the School Board now has a curriculum within the School District in elementary schools on First Nations heritage events.

Director Waddington reported that Chilliwack installed new signage along the Highway One corridor last year and they are currently in discussion with First Nations regarding inclusion of the indigenous piece to some of the signage.

Councillor Piper, who is the Chair for the Education and Awareness Committee for the BC Road Safety Strategy and also Chair of the Provincial Working Group on Aboriginal Road Safety team reported that the Committee is looking to engage with First Nations directly to create education and awareness on road safety and the hope is that some communities will come forward to want to implement some road safety improvements in their communities.

Discussion ensued regarding road safety in aboriginal communities. It was noted that having transit accessible to the aboriginal communities in remote areas would be extremely valuable.

In response as to whether the Regional District have a formal policy on signage, the Manager of Corporate Affairs reported that staff are currently working with individual Electoral Area directors individually to see what kind of supplementary messaging is required for their areas and that it has been a long process working with MoTI to get signage in place.

#### 12. PUBLIC QUESTION PERIOD FOR ITEMS RELEVANT TO AGENDA

None

#### 13. RESOLUTION TO CLOSE MEETING

Moved by Councillor Pranger Seconded by Councillor Piper

**THAT** the meeting be closed to the public except for senior staff and Executive Assistant, for the purpose of receiving and adopting Closed Meeting Minutes convened

in accordance with Section 90 of the *Community Charter* and to consider matters pursuant to:

 Section 90(2)(b) of the Community Charter - the consideration of information received and held in confidence relating to negotiations between the regional district and a provincial government or the federal government or both, or between a provincial government or the federal government or both and a third party.

CARRIED

The Open Meeting recessed at 11:05 a.m.

#### 14 RECONVENE OPEN MEETING

The Open Meeting reconvened at 11:44 a.m.

#### 15 RISE AND REPORT OUT OF CLOSED MEETING

None

#### 16 ADJOURNMENT

Moved by NIEMI Seconded by PIPER

**THAT** the Fraser Valley Aboriginal Relations Committee Open Minutes of February 20, 2018 be adjourned.

**CARRIED** 

The Fraser Valley Aboriginal Relations Committee Open Meeting adjourned at 11:45 a.m.

MINUTES CERTIF	IED CORRECT:
Director Al Stobba	rt, Chair



#### CORPORATE REPORT

To: Fraser Valley Aboriginal Relations Committee
From: Jessica Morrison, Policy Analyst – First Nations

Date: 2018-06-19 File No: 3400-01

Subject: First Nations Engagement for FVARC Visioning

#### INTENT

This report is intended to advise the Fraser Valley Aboriginal Relations Committee (FVARC) of the intent to begin engagement with First Nations regarding visioning and re-drafting of the Terms of Reference of the committee. Staff are not looking for a recommendation and have forwarded this information should members want more clarification, or to discuss the item further.

#### STRATEGIC AREA(S) OF FOCUS

Provide Responsive & Effective Public Services Foster a Strong & Diverse Economy Support Healthy & Sustainable Community Support Environmental Stewardship

#### **BACKGROUND**

The FVRD Board held a visioning session in October 2017 to discuss the possibilities in revising the Term of Reference for FVARC regarding function, membership and structure.

In December 2017, the Board directed staff to begin engagement with First Nation organizations in the region and to invite them to participate in the process.

#### DISCUSSION

The FVRD is now prepared to reach out to First Nation organizations in the region and to begin this engagement. Among the questions to explore include:

- 1. What could such a Committee look like in terms of form and function?
- 2. What topics would interest First Nations communities?
- 3. What would be of value for First Nations in participating in such a committee?
- 4. What needs could such a committee fill?
- 5. Which First Nation organizations would like to participate in the committee?
- 6. How would those interested First Nation organizations prefer to be represented?

This information will frame an updated terms of reference.

The engagement will be initiated as a personal invitation by phone, email, or in-person, extended from FVRD senior staff, to senior staff from the First Nations organizations in the region. These organizations include bands, tribes, tribal councils and treaty associations as follows:

- Stó:lō Nation and its member bands
- Stó:lō Tribal Council and its member bands
- In-SHUCK-ch Nation and its member bands
- Stó:lō Xwexwilmexw Treaty Association
- Ts'elxwéyeqw Tribe
- Sts'ailes Band
- Katzie First Nation
- Yale First Nation
- Spuzzum First Nation
- Boston Bar First Nation
- Boothroyd Indian Band

Initial personal contact will be followed by a formal letter of invitation, as appropriate, or necessary. The intention will be to host a staff-level discussion with interested parties in the late summer or early fall of 2018.

#### **COST**

There are no costs anticipated for these discussions.

#### **CONCLUSION**

FVRD senior staff will undertake initial invitations in July 2018, with the intention of hosting a discussion with interested parties in late summer or early fall of 2018.

#### **COMMENTS BY:**

Alison Stewart, Manager of Strategic Planning: Not available for comment.

**Barclay Pitkethly, Director of Regional Programs:** Reviewed and supported.

Mike Veenbaas, Director of Financial Services: No further financial comments.

Paul Gipps, Chief Administrative Officer: Reviewed and supported



#### CORPORATE REPORT

To: Fraser Valley Aboriginal Relations Committee From: Jessica Morrison, Policy Analyst – First Nations Date: 2018-06-19 File No: 3400-01

Subject: FVRD Projects Review

#### **INTENT**

This report is intended to advise the Fraser Valley Aboriginal Relations Committee of FVRD projects and initiatives which involve First Nation communities and organizations. Staff are not looking for a recommendation at this time, and has forwarded this information should members want more clarification to discuss the item further.

#### STRATEGIC AREA(S) OF FOCUS

Support Environmental Stewardship
Foster a Strong & Diverse Economy
Support Healthy & Sustainable Community
Provide Responsive & Effective Public Services

#### **BACKGROUND**

The FVRD First Nation Relations program is based on the core values of Relationships, Collaboration and Learning. These core values inform the work that is conducted throughout all departments in the organization. These efforts are highlighted in this report.

#### DISCUSSION

#### **Environmental Services**

The FVRD currently provides animal control services through contracts with Tzeachten, Seabird Island, and the SAY Lands Group (Skowkale, Aichelitz and Yakweakwioose).

Mosquito control is conducted on all Reserve Lands where floodwater mosquitoes are hatching:

- Shxwhá:y Village
- Cheam
- Peters
- Shxw'ow'hamel
- Chawathil

- Seabird Island
- Scowlitz
- Sts'ailes
- Skawahlook
- Matsqui

These band agreements are informal, and allow access to FVRD contractors to provide treatment. One exception is written permission from Matsqui First Nation to conduct enhanced mosquito habitat mapping on Matsqui Island that will allow for improved access and mosquito treatment in that location.

The FVRD recently met with Chief Robert Gladstone of Shxwhá:y Village to discuss mosquito control and knotweed control, and toured the area with the mosquito contractor to confirm some locations where mosquitoes may be coming from, and where they are not. The FVRD has also assisted Shxwhá:y Village Fraser Valley Invasive Species Society to conduct control of knotweed on their property.

In January the FVRD visited Spuzzum First Nation together with First Class waste to help deliver a workshop on composting and diversion of compostable materials. This visit was in connection with the changes to the curbside program for Area B, which includes Spuzzum First Nation.

In May, the FVRD was invited to host a Recycling information booth at Cheam First Nation Environmental Management Planning Open House. As a result of the event, Cheam is now signed up for battery recycling through Call2Recyle, and the FVRD is now in discussions with Call2Recycle about creating further relationships with other First Nations in the FVRD about recycling batteries. Cheam has invited the Environmental Services team to future events to promote composting and to convey information around hazardous waste.

Extended producer Responsibility (EPR) stewards from the province are looking into the accessibility issues for First Nations and have recently hired a coordinator to help spread information and involvement around stewardship programs. The FVRD sees this is an area where we could help to facilitate working relationships.



#### **Parks**

Neilson Regional Park is undergoing a number of

facility improvements. The unique archaeological resources in the area have necessitated a series of archaeological investigations, which have been contracted through the Stó:lō Research and Resource Management Centre (SRRMC). Additional subsurface testing in the park will be conducted in late June.

Discussions are underway to conduct upgrades and futures projects in Thompson Regional Park, and the Parks department will seek archaeological approval through the SRRMC to complete this work.

On Elk Mountain, environmental impacts are being addressed, and referrals to relevant First Nations will be conducted. The FVRD is considering the installation of washroom facilities and tent pads. The

SRRMC has been contracted to provide a Cultural Heritage Overview Assessment (CHOA), and on June 20<sup>th</sup>, the FVRD, SRRMC and the Ts'elxwéyeqw Tribe will be hiking the trail together to discuss in more detail.

With respect to Mount Cheam, the FVRD will be making an application to the SRRMC to review a plan to replace aging washroom facilities at the parking lot of trail.

In Electoral Area C, the FVRD has been in communication with Sts'ailes regarding 1km of Roadside Trail (Morrison Valley Roadside Community Trail). Sts'ailes is supportive of the project and will provide support in terms of archeological observation when the trail traverses potential culturally sensitive sites. In the same Electoral Area, the FVRD is working out details for the Elbow Creek Trail Project, and will also be in communication with Sts'ailes to complete that work.

Another trail project is underway in Electoral Area H, where Phase I of the Cultus Lakeside Community Trail involves installation of a 1.2km trail from Maple Bay to Leisure Valley. The FVRD has been engaged with the people of the River Referrals Office (PRRO), as well as the Soowahlie First Nation, both of whom are supportive of this phase of the project.

#### **Planning**

The FVRD provides building inspection services to, Skowkale, Aichelitz, Yakweakwioose, and Spuzzum, and is in further discussions with Leg'á:mel and Seabird Island to provide the same.

We provide planning and development review services to Skowkale, and are in discussions to provide sanitary sewer servicing to Cheam First Nation.

The planning department has shared recent geotechnical reports with affected First Nations including Popkum (Bridal Falls geotechnical report), and Boston Bar First Nation (North Bend geotechnical report).

#### Engineering

During the Fraser freshet flooding the FVRD worked with several First Nation communities, particularly Leq'á:mel on the North Nicomen Dike, where we completed a collaborative project under EMBC funding. The FVRD provided engineering and design support as well as construction supervision and inspection where Leq'á:mel provided construction services, including design, and site supervision.

The FVRD now supplies water to Yale IR8 from the Dogwood Valley Water System, through an MTSA for the provision of bulk water.

Engineering is also working with Cheam First Nation on a sewer project. A potential development in Area D near Popkum requires that the FVRD create a sewer system. Cheam has been experiencing issues with their existing septic infrastructure, and the creation of a single system that can serve both communities suits both Cheam and the FVRD. Staff have met and discussed the project with INAC, and they are in support as well. The estimated timeframe for delivery of the project is roughly two years.

#### COST

As per individual projects, no new costs introduced with this report.

#### **CONCLUSION**

The FVRD will continue to stay focussed on the three core objectives of the First Nation Relations Program across the organization while maintaining existing services, and building out into new support areas for the Regional District.

#### **COMMENTS BY:**

Alison Stewart, Manager of Strategic Planning

Not available for review

**Barclay Pitkethly, Director of Regional Programs** 

Reviewed and supported

Mike Veenbaas, Director of Financial Services

Reviewed and supported

Paul Gipps, Chief Administrative Officer

Reviewed and supported



#### CORPORATE REPORT

To: Fraser Valley Aboriginal Relations Committee Date: 2018-06-19
From: Alison Stewart, Manager of Strategic Planning File No: 8500-01

Subject: FVRD Transit Services - First Nations Participation

#### INTENT

This report is intended to advise the Fraser Valley Aboriginal Relations Committee of information pertaining to FVRD regional transit and the participation of First Nations in these services. Staff is not looking for a recommendation and has forwarded this information should members want more clarification to discuss the item further.

#### STRATEGIC AREA(S) OF FOCUS

Foster a Strong & Diverse Economy

Support Healthy & Sustainable Community

Provide Responsive & Effective Public Services

#### **BACKGROUND**

The Fraser Valley Regional District has been a municipal partner with BC Transit on the provision of regional transit since 2012 when the Region assumed responsibility for the Agassiz-Harrison (AGH) transit route 11 from the District of Kent. Since this time, the region has seen the addition of higher capacity buses on the AGH route, the introduction and continuing expansion of the Fraser Valley Express (FVX) route 66 connecting the Cities of Chilliwack and Abbotsford to TransLink services at the Carvolth Exchange in Langley and in 2017 the introduction of the route 22 Hope transit service between the District of Hope and Agassiz. While the Hope service connects communities along the north side of the Fraser, the route is also structured to provide limited local service within the District of Hope's boundaries.

The FVRD has service agreements in place to serve Cheam First Nation and Seabird Island Band and discussions are continuing with Chawathil First Nation to provide service to that community in the near term.

#### **DISCUSSION**

The FVRD's regional transit service is primarily one of connecting communities within the FVRD. As of 2018, residents can travel from Hope to downtown Vancouver on one form or another of public transit.

#### **Current services**

The primary consideration for providing service along a provincial highway is ensuring that there is a safe location for buses to drop off and pick up passengers. The practice of waving a bus down may be appropriate on lower speed roads, but the volumes and high speeds along provincial highways, such as Highway 7 and Highway 9 make such a practice unsafe. It was such safety concerns that led to the first transit agreement with Cheam First Nation where a more appropriate bus stop location was established on Highway 9.

Providing public transit in rural areas is a challenge because of the long distances between communities and sparse populations in between. First Nations communities outside of urban centres have limited transportation choices and health and safety issues are a concern with people walking along or hitchhiking on rural highways. The introduction of the Hope service provided an opportunity to engage First Nations on participating in the new service.

Seabird Island Band has been actively interested in transit service to their community for a number of years and was involved in the routing of the No. 22 service on Seabird Island. The bus travels through Seabird Island on Chowat Rd with the bus stop in a central location adjacent to the Band office, Seabird Island Community School and Seabird Island College campus. Routing the bus along Chowat Rd and locating the bus stop in a centralized location is more convenient and safe for Seabird Island residents.

The FVRD is currently in discussions with Chawathil First Nation to provide service to their community approximately 10 kilometres west of Hope. Access concerns are being addressed and we are awaiting final confirmation from Chawathil Chief and Council on this proposal.

In addition to agreements with First Nations along the AGH and Hope routes, the FVRD has also welcomed Xyolhemeylh Children & Family services as a vendor for FVX fare products.

#### Future services (potential)

There are several other First Nations communities between Hope and Agassiz that may be interested in participating in the service, though costs related to additional service hours and safety considerations will need to be assessed and addressed.

Additional opportunities for First Nations participation in FVRD transit services will come from a proposed route connecting Agassiz to the District of Mission on the north side of the Fraser River. There are a number of First Nation and non-First Nation communities that have expressed an interest in this proposal. A feasibility study for servicing this route is included in BC Transit's most recent 3-year

Transit Improvement Process (TIP) letter and will be initiated in 2018-19. The feasibility study will involve consultation with First Nations along the route to determine demand, level of service and potential costs.

Implementation of new or expanded services will be dependent upon the completion of new transit facilities as current facilities in both Chilliwack and Abbotsford are at capacity and cannot accommodate any new buses at this time.

#### **COST**

No costs are associated with this report

#### **CONCLUSION**

The FVRD provides regional transit services connecting communities between Hope and Metro Vancouver. As opportunities arise, the FVRD is engaging First Nations to introduce transit service to their communities.

#### Barclay Pitkethly, Director of Regional Programs

Reviewed and supported

#### Mike Veenbaas, Director of Financial Services

Reviewed and supported. Any recoveries received are credited back to the specific transit service and any costs associated with new/expanded services are borne by the service's participants.

#### Paul Gipps, Chief Administrative Officer

Reviewed and supported





### **Regional Community to Community Forum Program**

E-mail: lgps@ubcm.ca

Mail: 525 Government Street, Victoria, BC, V8V 0A8

### 2017/18 (Spring) FINAL REPORT FORM

Please complete and return this form <u>within 30 days of the completion of your forum</u> and no later than April 30, 2018. Final disbursement of the grant will only be released after the final report is complete. Please type directly in this form or print and complete. Use additional space or pages wherever required.

Questions? Contact UBCM at lgps@ubcm.ca or (250) 356-2947

#### **SECTION 1: Applicant Information**

#### **Applicant Information**

**Applicant:** Sumas First Nation

<u>Complete</u> Mailing Address: 2788A Sumas Mountain Road, Abbotsford, BC V3G 2J2

Contact Person\*: Stephen McGlenn

Position: Semá:th Lands & Resources

Manager

Phone: 604-852-4041, ext. 223

E-mail:

stephen.mcglenn@sumasfirstnation.com

#### **SECTION 2: Completed Event Information**

#### 1. DATE(S) OF COMPLETED EVENT(S):

October 17, 2017

2. PARTICIPANTS. Please attach a complete attendance list including name, title and organization of each participant. Do not submit sign in sheets.

<sup>\*</sup> Contact person must be an authorized representative of the applying local government or First Nation

**3. DESCRIPTION.** Please provide a description of the forum that was held, including the length, format, topics/issues that were discussed, presentations, highlights, etc. If more than one event was held please include descriptions of each event.

A Community Forum was held on October 17<sup>th</sup>, 2017, between Semá:th, the City of Abbotsford and the Fraser Valley Regional District (FVRD). The forum ran from 3pm-6pm, followed by a catered meal from 6pm-7pm. The purpose of the event was to develop positive working relationships between the three organizations, in the spirit of Reconciliation. The format included opening remarks from the Chief of Semá:th, Mayor of Abbotsford and Chair of the FVRD. Next came presentations made by staff from each organization highlighting issues, challenges and opportunities, followed by an open, respectful facilitated dialogue by the forum chair. Examples of issues & topics that were discussed included Semá:th's approach to self-government, land-use planning challenges (e.g. road right-of-ways), consultation and relationship expectations, City and Regional planning initiatives. This event was a very high-level introduction to each organizations mandate and some of the issues up for future discussion. A major highlight was a recognition from all parties of our respective jurisdictions and commitment from everyone to continue to meet and develop a positive working relationship. Since this meeting, the Mayor of Abbotsford and Chief of Semá:th meet regularly for breakfast and have developed a solid working relationship.

A follow-up event was organized between Semá:th and the City of Abbotsford on March 6<sup>th</sup>, 2018 to continue the dialogue and relationship building, and focus on specific issues. A presentation was given by Stephen McGlenn highlighting the specific issues needing resolution (road right-of-way issues, cultural site protection, consultation challenges). Leadership and staff would discuss each issue during the presentation, with facilitation of the discussion provided by the chair of the forum.

**4. ACHIEVEMENTS.** The objectives of the C2C Forum program are identified in Section 1 of the Program & Application Guide. Please provide an assessment of how the objectives were met, and any notable achievements from the forum. Provide specific examples.

Educating and informing the participating governments about current issues in relationships between the First Nations and local governments: Presentations and discussions included addressing the gaps in the Local Government Act which only require municipalities to consult with First Nations when updating their OCP's. Specific examples of lack of consultation resulting in damage to cultural sites were described. All parties recognized the need to move beyond the existing status quo in order to improve the relationship. Local government participants described planning initiatives and the need to include Semá:th's perspective in those initiatives. Commitments were made to continue the discussion. At the March 6<sup>th</sup> forum, Abbotsford and Semá:th were able to dive deeper into specific issues and identify potential resolutions.

Strengthening relationships and fostering future co-operative action by building stronger links between First Nation and local government elected officials and staff: Specific issues were identified requiring either political or operational involvement or follow-up (e.g. formalizing our working relationship, dealing with technical road right-of-way issues). Commitments were made in the October forum to meet again in the new year, which occurred on March 6th, 2018. Since October, Semá:th and Abbotsford staff meet regularly to discuss various planning & engineering issues.

Advancing local governments and First Nations to more formal relationships through protocols, MOU's, service agreements and/or collaboration on plans or projects: While it was advocated that Semá:th and Abbotsford formalize a working relationship by staff, it was

determined by leadership that an informal commitment was sufficient at this time. In Semá:th culture, which is based on oral traditions, an oral commitment is considered just as valid as a formal written commitment. Semá:th and Abbotsford already have entered into service agreements (fire protection and sewer), are collaborating on multiple planning initiatives (e.g. bank stabilization MOU, Abbotsford master plans, neighborhood plans & studies), and are working to resolve outstanding issues (road right-of-ways, cultural site protection).

- **5. DELIVERABLES.** Please describe the specific deliverables that were advanced at the forum:
  - Protocol agreement (e.g. communications, dispute resolution, planning and development approval processes). Please describe: A formal protocol agreement was advocated for by staff but at this time leadership has kept the relationship at an informal level, with commitment from all parties to continue meeting and to have operational staff meet regularly.
  - Service Agreement (e.g. water, sewer, solid waste disposal or fire protection). Please describe: Semá:th and Abbotsford have previously entered into service agreements.
  - Memorandum of Understanding (e.g. protection of archaeological or environmental resources). Please describe: An MOU is being worked on between Semá:th, Abbotsford and other jurisdictions for a process to consult on bank stabilization/flood mitigation projects that impact traditional fishing sites.
  - ☑ Joint project or plan (e.g. economic development, cultural initiative, emergency planning). Please describe: Emergency management was discussed, as was opportunities for economic development and recreation & tourism opportunities.
  - ☐ Other: Moving from consultation to consent, as described in UNDRIP
- **6. FUTURE ACTIONS/ NEXT STEPS.** Please describe any activities or possible next steps following the forum that will advance these specific deliverables.

Following the October forum, a second forum was organized between Semá:th and Abbotsford on March 6<sup>th</sup> to delve deeper into some of the specific issues needing resolution. Following the March 6<sup>th</sup> meeting, staff from both parties agreed to meet again to identify specific actions in April of 2018, and to arrange another forum between leadership in the Spring.

- **7. SHARING LESSONS LEARNED.** In order to help other local governments and First Nations learn from your experience are you willing to:
  - Share your experience in UBCM's Compass?
  - Present the results of your forum at a UBCM or FNS event?
  - Share this final report (e.g. on the UBCM or FNS website) with others interested in local government/First Nations relations?

#### 8. FINANCIAL SUMMARY

Please see Section 7 of the Program & Application Guide and attach a completed financial summary in the same format as the sample financial summary.

#### SECTION 3: Certification of Costs (to be signed by Chief Financial Officer)

I certify that the costs identified in the attached financial summary: (1) have been incurred and paid; (2) are attributable to the project; (3) are eligible; and (4) are net of tax and any other rebates.

In addition, for final claims, I certify that: (1) the project is complete; (2) all revenues generated from the project have been declared; and (3) all eligible portions of all other grant contributions for the project have been declared.

Name: Wendy Ham

Title: SFN Finance Manager & Taxation
Administrator

Signature: Date: April 11 2018

See Section 7 of the Program & Application Guide for complete final report requirements. In addition to the Final Report Form, the following separate attachments are required to be submitted:

- Attendance list
- □ Optional:
  - o Agenda, session summaries or minutes and other documents/presentations (if available)
  - o Available photos, media releases and press coverage and other public communications
  - Any other relevant background information (e.g. planning process, context, goals)

Final reports should be submitted as Word or PDF files. If you choose to submit your report by e-mail, hard copies do not need to follow.

Submit final reports to Local Government Program Services, Union of BC Municipalities:

E-mail: <a href="mailto:lqps@ubcm.ca">lqps@ubcm.ca</a> or mail: 525 Government Street, Victoria, BC, V8V 0A8

### Community to Community Forum, October 17th, 2017

#### Attendance List

### Semá:th (Sumas) First Nation

Chief & Council
Chief Dalton Silver
Councillor Murray Ned

#### Staff

Wendy Phair, General Manager
Wendy Ham, Finance Manager
Lori Kelly, Executive Assistant
Kimberley Laing, Health and Wellness Director
Craig Hougen, Economic Development Director
Stephen McGlenn, Lands & Resources Manager

#### City of Abbotsford

Mayor & Council
Mayor Henry Braun
Councillor Les Barkman
Councillor Sandy Blue
Councillor Kelly Chahal
Councillor Brenda Falk
Councillor Moe Gill
Councillor Dave Loewen
Councillor Patricia Ross
Councillor Ross Siemens

#### Staff

George Murray - City Manager

Jake Rudolph - Deputy City Manager

Peter Sparanese - General Manager , Engineering & Regional Utilities

Raj Sharma - General Manager Finance & Corporate Services

Katherine Treloar - General Manager Innovation, Strategy and Intergovernmental Relations

Siri Bertelsen - General Manager Planning & Development Services

Heidi Enns - General Manager, Parks, Recreation & Culture

## Fraser Valley Regional District

Elected Officials

Jason Lum, Chair

Al Stobbart, Electoral Area G

Staff Barclay Pitkethy Jessica Morrison

# October 2017 - Community-to-Community Forum Expenses

<b>Expenditures</b>		Budgeted		Actual
Room and equipment rental	\$	600.00	\$	
Snacks and refreshments  Dinner  Facilitation services  Honoraria for Semá:th elders opening welcome & prayer  Stationary and production costs for invitations, meeting materials	ç		<u>ې</u>	507.52
	Ş	100.00	>	187.46
	\$	1,200.00	\$	690.00
	\$	1,500.00	\$	500.00
	\$	250.00	\$	250.00
	\$	500.00	\$	-
Workshop agenda design and support – staff time (Abbotsford, Semá:th and FVRD)	\$	4,850.00	\$	4,850.00
Copying and dissemination of Final Report	\$	300.00	\$	•
	TOTAL \$	9,300.00	\$	6,984.98

C2C 2017

OCTOBER 17™, 3-7PM

**Abbotsford Exhibition Park** 

Community to Community

Sema:th

City of Abbotsford

FVRD

Legacy Building, Exhibition Park. S'ólh Téméxw.

## Forum Theme: Relationship Building

Indigenous, municipal and regional leaders are invited to participate in a dialogue-based forum to identify common values, principles, processes and concrete next steps in an era of indigenous rights, recognition and reconciliation.

Haqles chexw xwelmi:ay staxwelh
(Remember the future generations)

In Sto:lo culture a special link exists between the past, present and future...we have the word-torniyeqw which translates into English as both great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-great-

-Sto:lo Heritage Policy Manual, page 5







## OCTOBER 17th, 3-7PM Abbotsford Exhibition Park C2C 201 7 OCTOBER 17#, 3-7PM Abbotsford Community to Community Sema:th City of Abbotsford **FVRD**

## Agenda:

■ 3:00pm

Welcoming, Opening Prayer & Song Ground rules for healthy dialogue Opening Remarks

> Lemxyaltexw, Chief Dalton Silver Mayor Henry Braun Al Stobbart, FVRD

**Presentations** 

Sema:th Declaration, Governance, & Planning Abbotsford 200K Master Plans

FVRD CEDAR Network

4:30pm Dialogue - How do we move forward?

Closing Remarks 5:45pm 6:00pm

Dinner & Discussion

**Gifts** 

Facilitated by Tyrone McNeil



# C2C 2017

OCTOBER 17<sup>™</sup>, 3-7PM Abbotsford Exhibition Park

Community to Community

Sema:th City of Abbotsford

*FVRD* 

### **About the Participants & Supporting Organizations:**



Nation

Sumas First Nation is the administrative body reponsible for governance, planning, and delivery of essential programs and services for the Sema:th people. Sema:th are known as the wolf people, and historically Sema:th has been a gathering place for all Coast Salish people. Our community population is approximately 330 members, about half of which live on-reserve. As an indigenous government, we administer our own Lands governance regime, taxation, and have openly declared our unextinguished aboriginal rights, title & jurisdiction over out Territory, Solh Temexw, which we have used, occupied and controlled for thousands of

Sema:th Chief & Council: Chief Dalton Silver, Councillor Murray Ned, Councillor Jackie Bird, Councillor Clint Tuttle



The City of Abbotstord is located in the Fraser Valley, with an estimated population of 141,397 people. It is the largest municipality within the Fraser Valley Regional District, and the fifth largest in British Columbia. Abbotsford's new Official Community Plan (OCP), adopted in 2016, plans for a future of 200,000 people. Abbotsford sits within unceded Sto:lo Territory and is immediately adajcent to the Sema:th and Matsqui First Nations.

Abbotsford Mayor and Council: Mayor Henry Braun, Councillor Les Barkman, Councillor Sandy Blue, Councillor Kelly Chahal, Councillor Brenda Falk, Councillor Moe Gill, Councillor Dave Loewen, Councillor Patricia Ross, Councillor Ross Siemens



The FVRD covers over 13,000 square kilometres, with a total population of over 277,000 people, including six municipalities and 7 electoral areas. 30 First Nations with 146 reserves, 4 Tribal Councils representing 26 First Nations, and 4 Treaty Associations representing 11 First Nations, and an additional 25 First Nations with varying degrees of interest exist within the FVRD boundaries.

FVRD Chair: Jason Lum City of Chilliwack, FVRD Vice Chair: Patricia Ross City of Abbotsford



The UBCM was formed to form a common voice for local government. UBCM has identified specific ways to support BC local governments in their reconcilation efforts, including actions identified in the Truth and Reconciliation Report 94 Calls to Action, and the implementation of the United Nations Declaration on the Rights of Indigenous People (UNDRIP). Since 1999, the Province of BC and the Federal Government have provided funds for the community to community forum, with the goal of increasing understanding and improving overall relations between First Nations and local governments. To date, nearly 600 C2C forums have been held in communities across BC.

## SEMÁ:TH LANDS & RESOURCES DEPARTMENT



Local government relations in the context of the Semá:th Declaration:

A Presentation for the 2017 C2C Forum

S'ólh Téméxwte ikwe'lo. Xólhmet te mekw' stám ít kwelát. This is our Land. We must take care of everything that belongs to us.

Stephen McGlenn, M.A. (Planning) Lands & Resources Manager Semá:th (Sumas) First Nation Office: 604-852-4041, ext. 223 Cell: 778-347-3702

Email: stephen mcglenn@sumasfirstnation.com

# Asserting Semá:th Rights & Title

ands & Resource Governance

- Declaration Celebration, Friday, Sept. 22
  - Declaring our unextinguished Rights & Title
  - Putting All levels of Government on Notice
- Lands & Resources Governance Policy
  - Clarifying and preparing to implement Semá:th jurisdiction throughout S'ólh Téméxw.
  - References UNDRIP/FPIC as minimum standard



# Free, Prior and Informed Consent (FPIC) The new standard in First Nations Consultation & Engagement

"States shall consult and cooperate in good faith with the indigenous peoples concerned through their own representative institutions in order to obtain their free, prior and informed consent before adopting and implementing legislative or administrative measures that may affect them."

-United Nations Declaration on the Rights of Indigenous Peoples, Article 19.



# Consultation & the Local Government Act The Status Quo

- Section 434 (2)(c)
  - During the development of a Regional Growth Strategy (RGS), a regional district board must must adopt a consultation plan that, in the opinion of the board, provides opportunities for early and ongoing consultation with First Nations
- Section 475(2)(b)(iv)
  - During the development, repeal or amendment of an Official Community Plan, a local government must *consider* whether consultation is required with First Nations

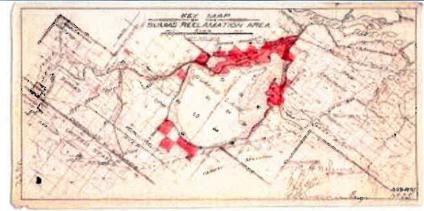
# Semá:th (Sumas) Lake "The Sumas Lake Reclamation Project"

"...the lake, when they drained it you know it was really sad for the people here. That was their refrigerator; deep freeze. Millions of ducks, geese, fish, sturgeon, they cut sturgeon strips hung them up and smoked them..."

-Xéyteleq , Ray Silver Sr., October 27, 2016

Source:

Semá:th Traditional Use and Occupancy Study





# Cumulative Impacts A History of Dispossession

- Commercial & Recreational Fishing
- Forestry
- 1.5-2 million tonnes of aggregate mined each year from Sumas Mountain alone
- Oil & Gas, Utility and transportation corridors
- Urbanization
- Parks & Recreation



# Emergency Authorizations By-passing the duty to consult

- Bank Stabilization & Destruction of Semá:th Fishing Sites
  - Decades of "Rip-rapping"
  - Beharrall Bank, 2014
  - Erosion Arch's F(a)&(b), 2016-17
  - Cannor Road
  - Old Orchard Road
- Sediment Removals
  - Norrish Creek
- Other?

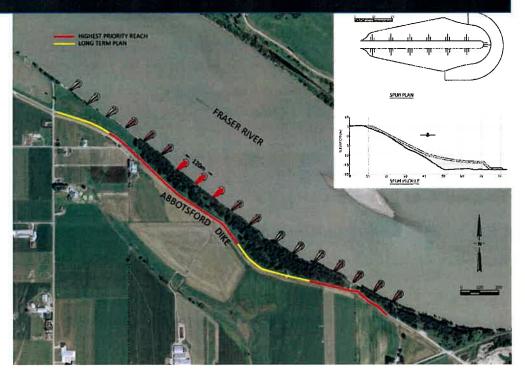


Beharrall Bank project site, March, 2014

## Matsqui Dike - Bank Protection \$10 Million in funding announced by BC

City of Abbotsford/NHC

Proposed Bank
Protection Spurs
Preliminary Design and
Locations

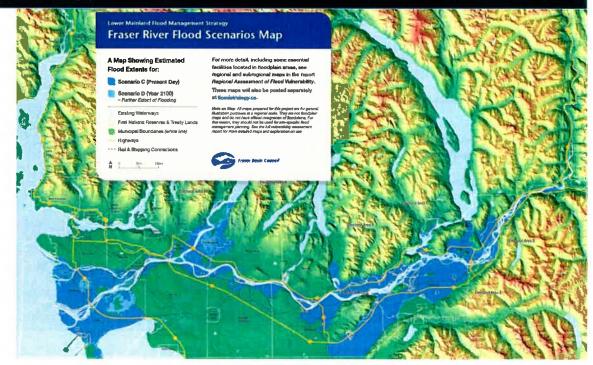


## Regional Flood Management Phase 2 of the Fraser Basin Council Regional Flood Management Strategy

Phase 1 of the LMFMS lacked First Nations participation

Critical need for collaboration

Highlights the challenge of First Nations inclusion in all levels of Emergency Management



## Local Semá:th Community Issues ROW's, planning, consultation & environmental challenges

- Transportation & utility corridors fragment our reserve
- Sumas Mountain Road, Lower Sumas Mountain Road, Road Right-of-Ways, highway access
- Flex Lox industrial facility in the middle of our community
- Rock Quarries directly above our reserve constant blasting, traffic & dust.
- Kinder Morgan pipeline (existing and proposed TMX)
- Falcon Ridge & Vicarro Ranch residential development
- Cultural Heritage Resource Protection
   Thunderbird Caves & Lightning Rock
- Services and servicing (e.g. enforcement, public transportation, wastewater)
- Emergency Management



## Moving Forward: Opportunities for Collaboration

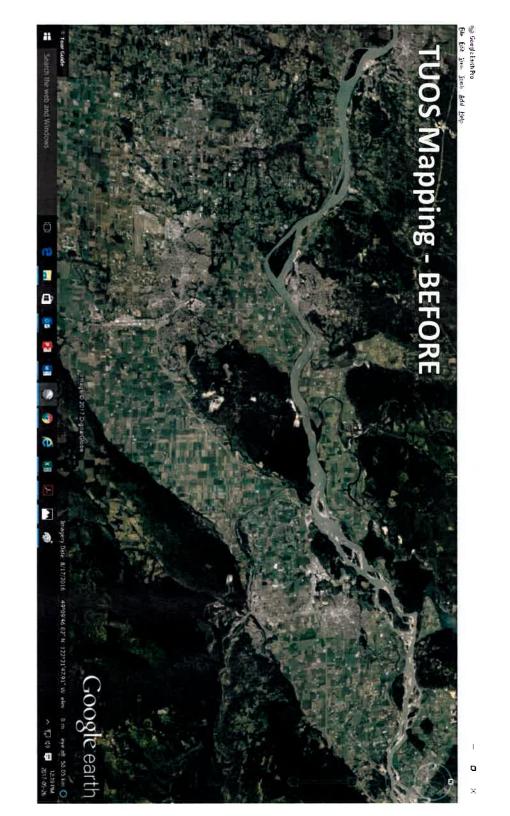
"Despite these challenges, our community remains strong, with the intent of reversing the damages caused by colonization."

-Semá:th Lands & Resources Governance Policy, page 6.

#### **Current Initiatives:**

- Semá:th Lands Management, Land Code Law Development
  - E.g. Land Use Plan, Environmental Management Plan, Zoning Law, Flood Protection Law, Riparian Protection
- Semá:th Traditional Use & Occupancy Study (TUOS)
- Semá:th Fisheries Habitat Restoration Initiative (FHRI)
- Semá:th Guardians Program
- Semá:th Economic Development







## Common elements in FN-Local Gov't Agreements

From "Building Relations with First Nations: A Handbook for Local Governments", UBCM (2005).

- Most are about seeking commitment to open the lines of communication, at both political and operational levels;
- Some set out or plan to establish detailed working relationships over specific issues, e.g. land use planning, natural resource & cultural heritage resource management, economic development, etc.;
- Most involve Recognition of each Parties' responsibilities as a governing authority and the need for regional collaboration;
- Creation of Dispute Resolutions Mechanisms;
- Consensus on a shared vision, common guiding principles & values;
- Establishing committees, staff and/or political reps, setting and agreeing to meeting schedules;
- Most are ratified by Elected Leaders.

### Sources/Learning Resources

- Semá:th Declaration, Lands & Resources Governance Policy, Land Code, Land Use Plan & Environmental Management Plan
- ❖ A Stó:lō-Coast Salish Historical Atlas. Edited by Keith Thor Carlson. 2001. Stó:lō Heritage Trust.
- ❖ You Are Asked To Witness: The Stó:lō in Canada's Pacific Coast History. Edited by Keith Thor Carlson. 1997. Stó:lō Heritage Trust.
- Making Native Space: Colonialism, Resistance and Reserves in British Columbia. Cole Harris. 2002. UBC Press.
- Stó:lö Heritage Policy Manual. 2003.
- S'ólh Téméxw Use Plan
- United Nations Declaration on the Rights of Indigenous Peoples
- Royal Commission on Aboriginal Peoples, 1996
- Truth and Reconciliation Report
- "Building Relations with First Nations: A handbook for Local Governments", Union of BC Municipalities (2005)
- Aboriginal/Non-Aboriginal Partnerships: Fraser Basin Council Special Report (2000)
- Local government—first nation partnerships: Forging strong relationships among municipal, regional and First Nation governments in British Columbia, UBCM (2008).





Stephen McGlenn, M.A. (Planning) Lands & Resources Manager Semá:th (Sumas) First Nation Office: 604-852-4041, ext. 223 Cell: 778-347-3702

Email: stephen.mcglenn@sumasfirstnation.com

## **Community 2 Community Meeting**

Sema:th First Nation and City of Abbotsford
October 17, 2017



## C2C 2011









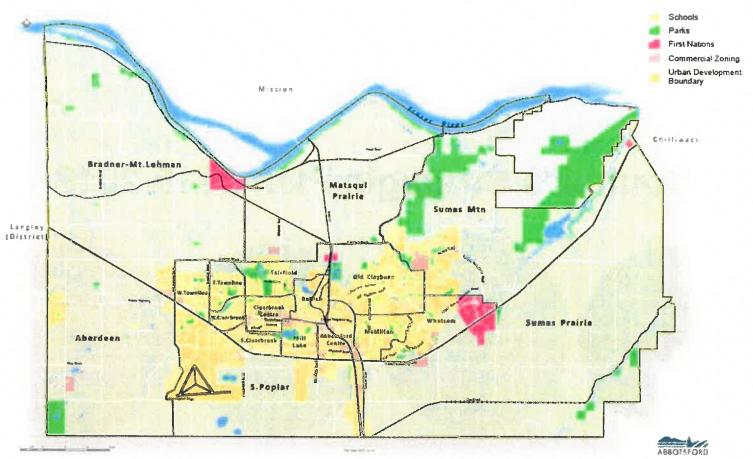


FIGURE 3 // ABBOTSFORD COMMUNITY CONTEXT.



## Council's Strategic Plan 2015-2018





# Plan 200K Building the hub of the Fraser Valley

### Official Community Plan

Adopted June 2016



### Plan200K

Master Plans, Neighbourhood Plans and Studies Launched Februray 2017





### Big Ideas to Realize the Vision

This vision of Abbotsford will be brought to life through smart, strategic land use regulation and policy direction outlined in Parts II and III of this Plan. These directions are diverse, providing guidance for land use, urban design, housing, transportation, infrastructure, jobs, open space, arts and culture, heritage, climate change and energy conservation, natural areas, and agriculture.

Policy directions are organized around 7 Big Ideas for the future of Abbotsford that comprise the most essential and transformative ingredients of this Plan.



Create a City Centre



Establish Distinct and Complete Neighbourhoods



Make Walking, Biking, and Transit Delightful



Make Places for People



Improve Natural and Built Systems



Enhance Agricultural Integrity

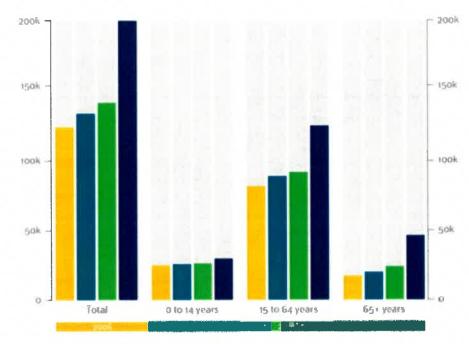


Make the Plan Work

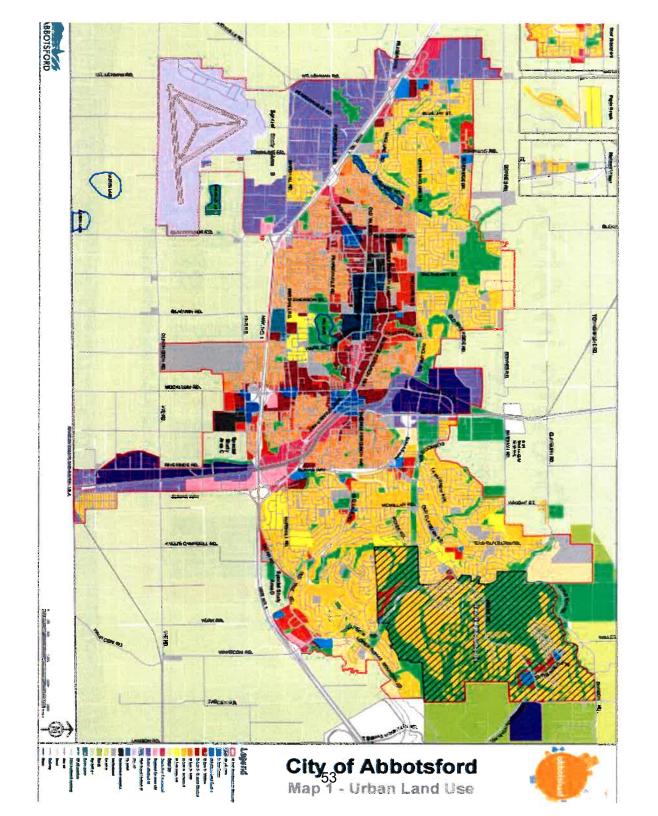


## **Population Growth in Abbotsford**

Figure 1 shows the projected growth to 2040 and how that growth is likely to occur across all age groups within Abbotsford.







## What is PLAN FOR 200K?

Plan for 200K is a city-wide initiative encompassing 18 key projects from infrastructure to parks and recreation that will help our city plan for a future of 200,000 new residents as outlined in the new Official Community Plan.

#### MASTER PLANS I NEIGHBOURHOOD PLANS I STUDIES & PROJECTS





## What is PLAN FOR 200K?

### Masterplans:

- 1. Joint Water Masterplan
- 2. City Water Masterplan
- 3. City Sewer Masterplan
- 4. Joint Sewer Masterplan
- 5. Drainage Masterplan
- 6. Transportation Masterplan
- 7. Transit Masterplan
- 8. Fire Rescue Service Masterplan
- Parks Recreation and Culture Masterplan

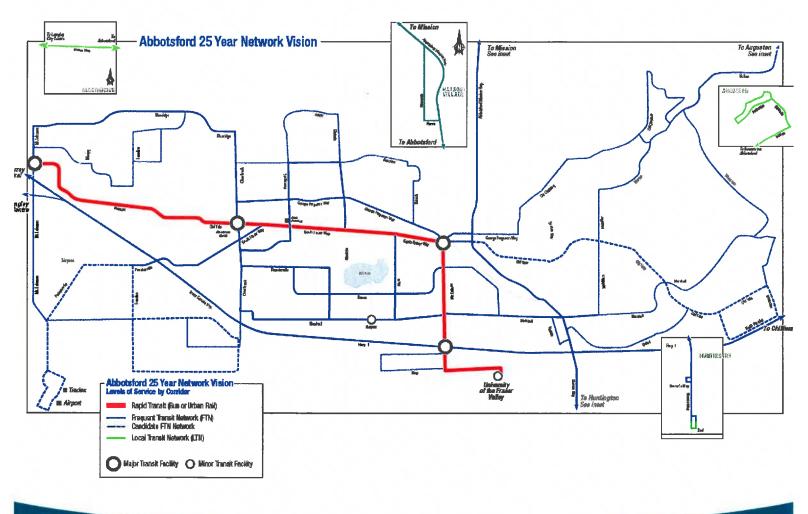
### **Neighborhood Plans:**

- 10. Udistrict Neighborhood Plan
- 11. McKee Peak Neighborhood Plan
- 12. City Centre Neighborhood Plan
- 13. Historic Downtown Neighbourhood Plan

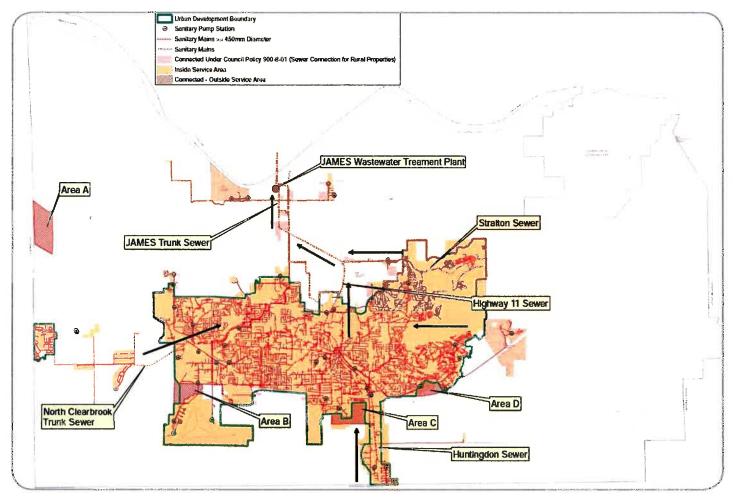
#### Studies:

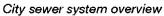
- 14. Water Supply/Source study
- 15. AgRefresh
- 16. Zoning Bylaw Post OCP
- 17. Housing Strategy
- 18. Industrial Land Supply Study



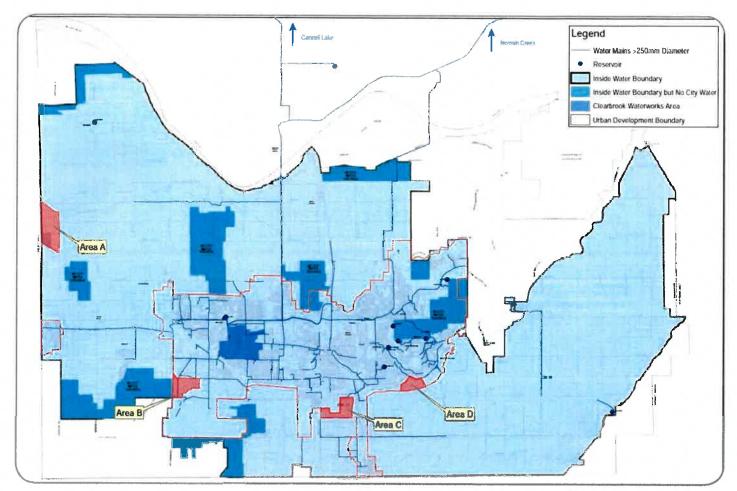












City water system overview











### **Current Status on Plans**



## What's Next

## A new period of engagement will take place November 6<sup>th</sup> – December 10<sup>th</sup>

- AgRefresh, Housing Masterplan, and Historic Downtown Neighbourhood Plan will release a new set of surveys during this timeframe
- Community engagement activities to be held across
   Abbotsford for citizens to learn more and provide feedback on the projects



### MASTER PLANS I NEIGHBOURHOOD PLANS I STUDIES & PROJECTS









































### SEMÁ:TH LANDS & RESOURCES DEPARTMENT



March 2018 C2C Forum: Sema:th & Abbotsford

March 6th, 2018

S'ólh Téméxwte ikwe'lo. Xólhmet te mekw' stám ít kwelát. This is our Land. We must take care of everything that belongs to us.

Stephen McGlenn, M.A. (Planning) Lands & Resources Manager Semá:th (Sumas) First Nation Office: 604-852-4041, ext. 223 Cell: 778-347-3702

Email: stephen.mcglenn@sumasfirstnation.com

### Overview of Presentation

- Overview of Sema:th Lands
- Formalizing our Relationship
- Road R-O-W Issues
- Cultural Heritage Protection
  - Lightning Rock
  - Fishing Sites & Bank Stabilization
  - Thunderbird Caves
- Abbotsford OCP Update
- Next Steps & Meeting Date

### Reconciliation

- Truth and Reconciliation Commission: Of the 94 Calls to Action, 9 mention Municipalities.
  - #43: We call upon federal, provincial, territorial and municipal governments to fully adopt and implement the <u>United Nations Declaration on the Rights of Indigenous People</u>.

### Sema:th Lands & Environmental Governance Planning Framework

Promoting Health, Well-being & Reclaiming our Xwelmexw Way of Life

### Exercising Sema:th Rights, Title & Jurisdiction

Looking after all that belongs to

Self-Governance Sema:th Declaration Government-to-Government

SSEA - CRS Lands & Resources Governance Policy

Sema:th Guardians

C2C, MOU's, etc.

Cultural Heritage Protection & Traditional Use and Occupancy Mapping

## Protecting S'ólh Téméxw Solh Temexwte ikwe'ld xolhmet te mekw'istam at xwe'ldr This Is our land We must take care of everything that

Fisheries FSC & EO Fisheries

ries Forestry
C & EO Fisheries Woodlot
Habitat Restoration Carbon Credits
Aquaculture Tree Management

Water Water & Wastewater Infrastructure SW & GW Protection Environmental Flows Flood Protection Collaborative Watershed Governance

Land Use Planning & Environmental Management

## Implementing Land Code Governance Historical Issues Research & Resolution: An informed, transparent, consistent, and credible Community, Social and Economic Development Lands Registration Wills & Estates Management

Lands Inventory Database

**Emergency Management** 

Law Development & Enforcement Leasing & Permitting Lands Development and Compliance

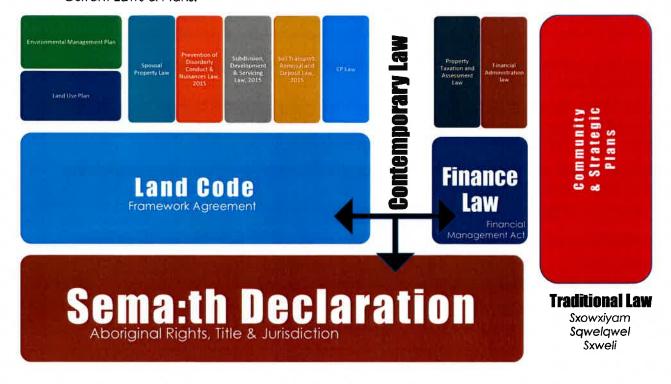
Sema:th Community & Strategic Planning

## Sema:th Laws

Current Laws & Plans:

#### What is Sema:th Law?

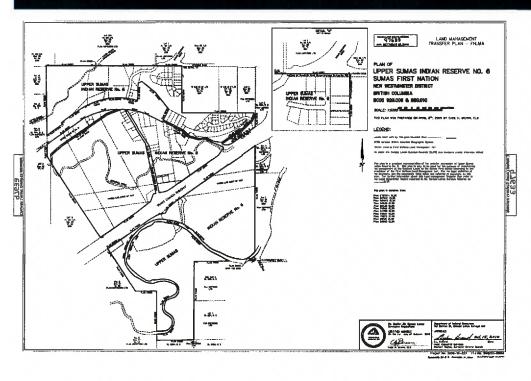
While some of our modern laws have different sources (i.e. federal legislation), they are all rooted in and arise from our unextinguished Sema:th Rights & Title



### Formalizing our Relationship: Common elements in FN-Local Gov't Agreements

From "Building Relations with First Nations: A Handbook for Local Governments", UBCM (2005).

- seeking commitment to open the lines of communication, at both political and operational levels;
- establish detailed working relationships over specific issues, e.g. land use planning, natural resource & cultural heritage resource management, economic development, etc.;
- Recognition of each Parties' responsibilities as a governing authority and the need for regional collaboration;
- Creation of Dispute Resolutions Mechanisms;
- Consensus on a shared vision, common guiding principles & values;
- Establishing committees, staff and/or political reps, setting and agreeing to meeting schedules and work plans;
- Most are ratified by Elected Leaders.



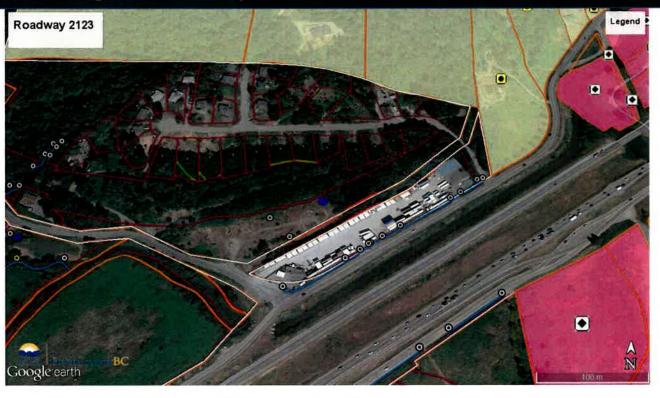
Lightning Rock - CHR
Lower Sumas Mountain Road
Road 2123
Traffic Calming in Sema:th Village
Improving Whatcom Interchange
Exploring Sumas Mountain Road
Interchange



### Lower Sumas Mountain Road

- Sema:th requesting information on future growth and anticipated traffic & recreational impacts, traffic calming measures;
- Legal instrument compliant with Land Code, registered in First Nations Lands Registry;
- Survey of road ROW;
- Details re: maintenance responsibilities, compensation;
- Culvert wash-out and replacement plan archaeological and cultural heritage assessment, community monitoring;
- Restoration of down-stream impacts to Kilgard Creek.





## Road Right-of-Way Issues – Traffic Calming

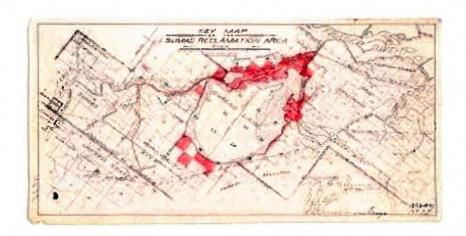


# Road Right-of-Way Issues



# Road Right-of-Way Issues





Lightning Rock

**Thunderbird Caves** 

**Fishing Sites** 

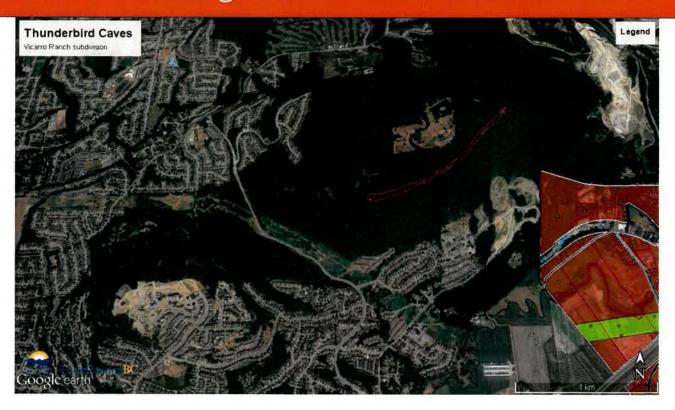
# Lightning Rock & Lightning Rock Sub-Committee

- The Lightning Rock Sub-Committee (LRSC) is a Government-to-Government vehicle established under the Stó:lō Strategic Engagement Agreement (SSEA) with the objective of resolving conflicts surrounding LRS. The City is aware of the sacredness of the Lightning Rock Site, the areas' significant cultural heritage to Semá:th and the Stó:lō people, and historic land-use challenges arising from proposed development on this sensitive location.
- The work of the LRSC is nearing completion. In the course of our discussions, Semá:th became aware that the City of Abbotsford has an interest in a road right-of-way that transects the Lightning Rock Site. The road was installed as an alternate route for truck traffic that was impacting our village, and is currently used to haul aggregate materials from nearby mining operations on Sumas Mountain. It is our understanding that the current right-of-way expires in 2020 and Abbotsford is seeking to extend the term to approximately 2035.



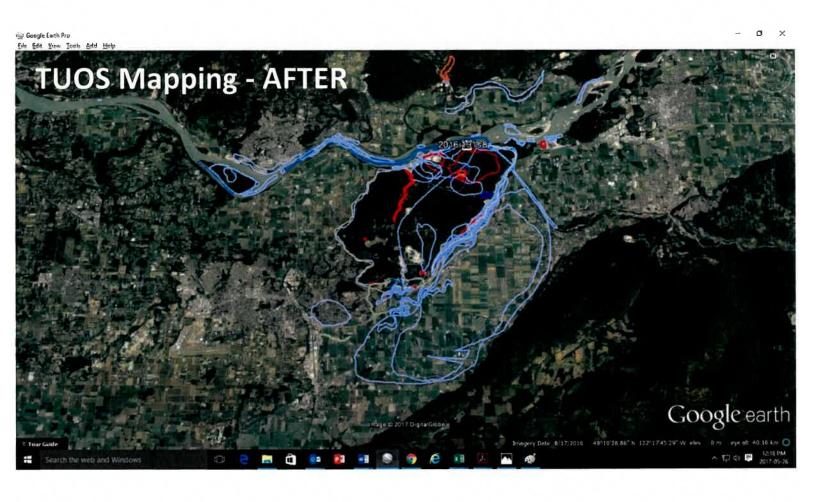
#### Lightning Rock

- When does the Road ROW expire? What term of renewal is Abbotsford seeking on the ROW?
- Ensure a management plan during the term of the ROW to protect the sensitive nature of the Lightning Rock area;
- Reclamation plan, upon termination of the ROW
- Seeking an alternative route?
- Work together in opposing mining expansion on Sumas Mountain.



#### Thunderbird Caves/Vicarro Ranch Subdivision

- How will the Thunderbird Caves be protected and managed? Development setbacks?
- How will Sema:th's interests and jurisdiction be acknowledged and included in that management?
- Environmental protection;
- How will access for our members be secured?
- 2005 "Report on Archaeological and Cultural Heritage Overview of the McKee Peak Planning Study Area, Abbotsford, BC" by Golder & Associates:
  - "Recommended investigations should include: 1) A Traditional Use Study (TUS); 2) a Heritage Resource Impact Assessment (HRIA); and 3) an Archaeological Impact Assessment (AIA). Pg. 18-19.



Fishing Sites, Bank Stabilizations & Emergency Authorizations

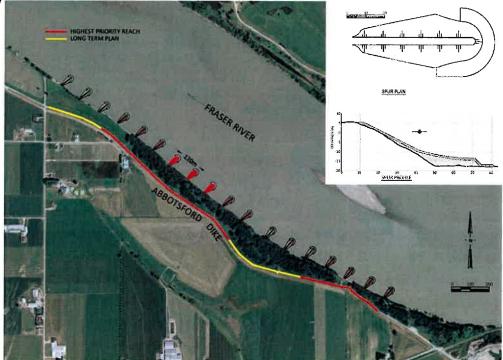
\$10 Million in funding announced by BC

City of Abbotsford/NHC - Proposed Bank Protection Spurs - Preliminary Design and Locations

Decades of rip-rapping

Destruction of Fishing Sites – no accommodation provided to Sema:th to date.

MOU between Sema:th, Abbotsford, FLNRORD, EMBC



# **Emergency Authorizations**

- Beharrall Bank, 2014
- Erosion Arch's F(a)&(b), 2016-17
- Sediment Removals @ Norrish Creek
- Other?



Beharrall Bank project site, March, 2014

#### Abbotsford OCP: Master Plans, Neighborhood Plans & Studies

Issue	Description
Joint Water Master Plan	Udistrict NP
City Water Master Plan	McKee Peak NP
City Sewer Master Plan	City Centre NP
Joint Sewer Master Plan	Historic Downtown NP
Drainage Master Plan	McCallum NP
Transportation Master Plan	Clearbrook NP
Transit Master Plan	Sumas NP
Fire Rescue Service Master Plan	McMillan/Inme! NP
Parks, Recreation and Culture Master Plan	AgRefresh
Water Supply/Source Study	DCC
Zoning Bylaw	Economic Development Strategy
Housing Strategy	Industrial Land Supply Study
Financial Plan	Fishtrap Creek ISMP
Willbrand Creek ISMP	

#### SEMÁ:TH LANDS & RESOURCES DEPARTMENT



Thank you!

March 6th, 2018

S'ólh Téméxwte ikwe'lo. Xólhmet te mekw' stám ít kwelát. This is our Land. We must take care of everything that belongs to us.

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