



# **Regional Community to Community Forum Program**

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Mail: 525 Government Street, Victoria, BC, V8V 0A8

# 2017/18 (Fall) FINAL REPORT FORM

Please complete and return this form <u>within 30 days of the completion of your forum</u> and no later than April 30, 2018. All questions are required to be answered by typing directly in this form.

Final disbursement of the grant will only be released after the final reporting requirements have been met.

### **SECTION 1: Applicant Information**

Applicant Information	
Applicant: Fraser Valley Regional District	<u>Complete</u> Mailing Address: 45950 Cheam Avenue, Chilliwack, BC, V2R 0T9
Contact Person*: Jessica Morrison	Position: Policy Analyst, First Nation Relations
<b>Phone:</b> 604-702-5047	E-mail: jmorrison@fvrd.ca

\* Contact person must be an authorized representative of the applying local government or First Nation

### **SECTION 2: Completed Event Information**

#### 1. DATE(S) OF COMPLETED EVENT(S):

March 1, 2018

2. **PARTICIPANTS.** Please attach a complete attendance list including name, title and organization of each participant. <u>Do not submit sign in sheets</u>.

**3. DESCRIPTION.** Please provide a description of the forum that was held, including the length, format, topics/issues that were discussed, presentations, highlights, etc. If more than one event was held please include descriptions of each event.

The C2C between the FVRD and the SXTA was held as a full day event on March 1, 2018. The first half of the day involved a cultural bus tour highlighting Sto: lo Place Names in the Fraser Valley. The tour was led by SXTA Cultural Advisor Sonny "Albert" McHalsie (Naxaxalhts'i), through Chilliwack to Hope, and then back through Sardis.

The Tour was followed by a shared lunch at the Coast Hotel in Chilliwack, and then an afternoon workshop. The workshop was facilitated by Neil Philcox of The Castlemain Group. both the FVRD and the SXTA had an opportunity to start the afternoon workshop by highlighting the history, purpose and functions of each organization. These introductions were followed by 2 breakout discuission sessions.

Working in groups of 6-10, breakouts were led through 4 questions by a team of scribes, who recorded the key points of each discussion. The questions and the discussion are summarized and attached to this report.

The discussion was followed by a "reporting back" summary provided by the scribes, and final words from SXTA and FVRD leadership.

In addition to note-taking and compilation provided by the scribes, and reflection from leadership, the event was graphically recorded. Photos of the graphic recording are included in attachments to this report, as well as photos of the morning tour and afternoon workshop.

**4. ACHIEVEMENTS.** The objectives of the C2C Forum program are identified in Section 1 of the Program & Application Guide. Please provide an assessment of how the objectives were met, and any notable achievements from the forum. Provide specific examples.

The FVRD and the SXTA are are both keenly interested in developing relationships between elected officials, and formalizing a working relationships between the respective organizations.

The event advanced the development of a working relationship between the FVRD and the SXTA. As a first step, it was an opportunity for FVRD Board members to meet their SXTA counterparts and set a positive tone for future discussions between the two parties.

The morning tour and lunch portion of the event were designed with less structure, so as to allow FVRD and SXTA elected officials the chance to meet personally and establish connections that were less formal in nature. The importance of doing so with food, and incoporating cultural learning and awareness was emphasized.

The questions posed for discussion in the workshop afternoon break out groups were specifically framed to structure the key elements of the relationship between the parties. The next step in the relationship will be to develop the list of next steps for carrying the working relationship forward.

5. DELIVERABLES. Please describe the specific deliverables that were advanced at the forum:						
Protocol Agreement (e.g. communications, dispute resolution, planning and development approval processes). Please describe:						
Service Agreement (e.g. water, sewer, solid waste disposal or fire protection). Please describe:						
Memorandum of Understanding (e.g. protection of archaeological or environmental resources). Please describe:						
Joint project or plan (e.g. economic development, cultural initiative, emergency planning). Please describe:						
Other: as described above in Section 4. Achievements, and in discussion notes provided in attachements.						
6. FUTURE ACTIONS/ NEXT STEPS. Please describe any activities or possible next steps following the forum that will advance these specific deliverables.						
The next step in developing the relationship will be to incorporate responses into a jointly- drafted plan for working together. The organizations have agreed to establish regular meetings going forward to further this process, as well as to build on the working relationships fostered through the C2C.						
7. SHARING LESSONS LEARNED. In order to help other local governments and First Nations learn from your experience are you willing to:						
Share your experience in UBCM's <i>Compass</i> ?						
$oxedsymbol{\boxtimes}$ Present the results of your forum at a UBCM or FNS event?						
Share this final report (e.g. on the UBCM or FNS website) with others interested in local government/First Nations relations?						
B. FINANCIAL SUMMARY						
Please see Section 7 of the Program & Application Guide and <u>attach a completed financial</u> summary in the same format as the sample financial summary.						

## SECTION 3: Certification of Costs (to be signed by Chief Financial Officer)

I certify that the costs identified in the attached financial summary: (1) have been incurred and paid; (2) are attributable to the project; (3) are eligible; and (4) are net of tax and any other rebates.

In addition, for final claims, I certify that: (1) the project is complete; (2) all revenues generated from the project have been declared; and (3) all eligible portions of all other grant contributions for the project have been declared.

Name: Mike Veenbaas	Title: CFO
Signature:	Date:

See Section 7 of the Program & Application Guide for complete final report requirements. In addition to the Final Report Form, the following separate attachments are required to be submitted:

- Financial summary
- $\boxtimes$  Attendance list
- Optional:
  - o Agenda, session summaries or minutes and other documents/presentations (if available)
  - Available photos, media releases and press coverage and other public communications
  - Any other relevant background information (e.g. planning process, context, goals)

Final reports should be submitted as Word or PDF files. If you choose to submit your report by e-mail, hard copies do not need to follow.

Submit final reports to Local Government Program Services, Union of BC Municipalities:

E-mail: lgps@ubcm.ca or mail: 525 Government Street, Victoria, BC, V8V 0A8

# Attendee List

# SXTA

### **Elected Officials**

Chief Angie Bailey	Áthelets (Aichelitz)
Councillor Debra Schneider	Sq'ewá:lxw (Skawahlook)
Councillor Derek Hansom	Sq'ewqeyl (Skowkale)
Chief Derek Epp	Chi'yaqtel (Tzeachten)
Chief Terry Horne	SXTA TNT - Political Advisor; Yeqwyeqwí:ws (Yakweakwioose)
Councillor Cathy Hall	Chi'yaqtel (Tzeachten)

#### Staff

Jean Teillet	SXTA TNT - Chief Negotiator
Dave Schaepe	SXTA TNT - Technical Advisor
Sonny McHalsie	SXTA Cultural Advisor
Karen Brady	SRRMC Land Use Planner
Emily Kelly	SXTA Treaty Outreach Liaison
Amber Kostuchenko	SRRMC Researcher - scribe
Melissa Kendzierski	SXTA - Graphic recorder

## FVRD

## **Elected Officials**

Councillor Jason Lum Councillor Sam Waddington Councillor Les Barkman Councillor Sandy Blue Councillor Patricia Ross Councillor Parnda Falk Councillor Dave Loewen Councillor Dave Loewen Councillor Pam Alexis Councillor Jim Hinds Councillor Heather Stewin Councillor Sylvia Pranger Mayor Leo Facio Councillor Samantha Piper Director Terry Raymond Director Alec Niemi Director Bill Dickey Director Orion Engar	City of Chilliwack and Chair FVRD City of Chilliwack and Chair FVARC City of Abbotsford City of Abbotsford City of Abbotsford and Vice-Chair FVRD City of Abbotsford and Vice-Chair FVARC District of Abbotsford District of Mission District of Mission and FVARC Member District of Mission and FVARC Member District of Kent and FVARC Member Village of Harrison Hot Springs Village of Harrison Hot Springs and FVARC Member Electoral Area A and FVARC Member Electoral Area C and FVARC Member Electoral Area C and FVARC Member
-	Electoral Area E Electoral Area F
Director Ray Boucher Director Al Stobbart	Electoral Area F Electoral Area G and FVARC Member

**Director Taryn Dixon** 

#### Electoral Area H

Paul Gipps, CAO Cris Crossman Barclay, Pitkethly Tareq Islam Chelsea Woolhouse Tina Mooney Alison Stewart Jessica, Morrison Margaret Thornton Graham Daneluz David Bennett Lance Lilley Amanda Molloy Jennifer Kinneman Fraser Valley Regional District City of Chilliwack and FVARC Member Fraser Valley Regional District Fraser Valley Regional District Village of Harrison Hot Springs Fraser Valley Regional District Fraser Valley Regional District - scribe Fraser Valley Regional District - scribe

#### **TREATY TABLE REPRESENTATIVES**

Julia Marcoux	Canada
Chandra Crowe	BC

# **Discussion Questions and Responses**

\*Most commonly heard responses are listed first, with check marks indicating the frequency of the response either between discussion groups, or across the entire discussion (i.e. theme came up again in other questions)

## **Question 1 - Principles**

#### What principles should guide the relationship between the FVRD and the SXTA?

<b>√√√√√√</b>	Learning together, understanding history, acknowledging the past, education, governance models, must be on-going, understanding the "why" behind decisions/positions, builds empathy and appreciation, listening, wearing each other's boots, recognizing differences, being good neighbours
$\checkmark \checkmark \checkmark \checkmark \checkmark$	Relationship building that is mutually beneficial, making each other better, stronger, creating complimentary relationships
$\checkmark \checkmark \checkmark \checkmark$	Effective communications, sharing stories (with follow up)
$\checkmark \checkmark \checkmark \checkmark$	Working on common goals, threads, sharing ideas, recognize shared values, eliminate competition (not us versus them), co-operation
$\checkmark \checkmark \checkmark$	Mutual respect
$\checkmark \checkmark \checkmark$	Trust (comes from transparency)
$\checkmark \checkmark \checkmark$	Having a safe space to talk comfortably together, not always structured space
$\checkmark\checkmark$	Consideration of needs/views, awareness of relationship to the land, cultural connection,
$\checkmark$	Authenticity, Fairness, Honesty, open-mindedness, inclusivity
$\checkmark$	Healing, doing no harm, forgiveness, mind frame shift
Also:	Practicality Breaking the negative cycle Willingness to compromise Good coffee Patience, we're complex organizations with diverse leadership structures

## **Question 2 - General Objectives**

#### What objectives do the SXTA and the FVRD wish to accomplish together, collaboratively?

- ✓ ✓ ✓
  Come together on services, create collaboration norms in each organization, build the foundation from the commonalities, including economic endeavors
- Establish arenas for dialogue, identity the audience for messaging, create feedback loop for success of messaging, messaging to public, different age groups, etc. tours, events, parties (Party in the Park), high schools, public input create a bridge, create effective lines of communication that are an on-going dialogue, build a strategy that is conscious of turnover
- ✓✓✓ Collaborative decision-making
- ✓✓ Orientations for new hires and new elected officials
- ✓ Measure success, create communications milestones, coordinate messaging (different audiences, shared message)
- Sustainability environmental stewardship, clean environment, healthy people, no homelessness, strong economy
- Define "consultation", knowing when collaboration is needed and when it is not
  Create a continuity of information i.e. staff level, planning, parks, health, emergency response, interpretive

Also: Create places for shared recreation/amenities Create a shared sense of place Educate LGs on TRC and UNDRIP Envision practical projects that keep everyone engaged Confirm messaging from 3<sup>rd</sup> parties Address fears, have a strategy Review UNDRIP and see how it trickles down Develop shared outlook on treaty implementation

# **Question 3 - Common Interests**

#### What interests do the FVRD and the SXTA have in common?

$\checkmark \checkmark \checkmark \checkmark$	Environment and land including – conservation/enforcement, environmental management, water /aquifer/air quality/waste management/backcountry management,
	flood management, biodiversity, sensitive areas, climate change adaptation, food security/sustainability
$\checkmark\checkmark\checkmark$	Healthy communities (what we do is all about people), family, housing, jobs, health care
$\checkmark\checkmark\checkmark$	Infrastructure/transportation, maintaining assets, service delivery
$\checkmark \checkmark \checkmark$	Economic development
$\checkmark\checkmark$	Culture and heritage
$\checkmark\checkmark$	Governance, taxation
$\checkmark\checkmark$	Land use planning
$\checkmark$	Cost effectiveness
$\checkmark$	Preserve/sustain/protect for future generations, caring for the land
$\checkmark$	Relationship with the province
$\checkmark$	Tourism
$\checkmark$	Sustainable development, community growth management
Also:	Emergency services
	Gender equity

Gender equity Recreation areas, campsites Agricultural land protection

## **Question 4 - Implementation**

#### Discuss the next steps in the development of the SXTA-FVRD relationship.

 $\checkmark\checkmark$ Face-to-face meetings to develop relationships, regular, quarterly, move around in communities, set a date to get started  $\checkmark\checkmark$ Informal gatherings, human level communication, conversations, meetings without expectations, sharing stories, relationship building, updates  $\checkmark\checkmark$ Create more access, inclusion, joint public outreach/education, get additional input from students, elders, make information available to public re: community events and opportunities to engage ✓ Look for consensus-based opportunities to push forward for mutual goals to BC, and as dictated by treaty direction  $\checkmark$ Regular technical staff meetings Also: Formalize an MOU More events, tours, workshops (informal) Annual forum Get out on the land together to better understand each other's needs and concerns Find ways to work together in smaller groups

### SXTA Community to Community Forum

Fraser Valley Regional District and Stó:lo Xwexwilmexw Treaty Association

#### March 1, 2018 at the Coast Hotel, Chilliwack

Expenses	B	udgeted	Actual	
Room and equipment rental	\$	600	\$ 500.00	-
Morning refreshments	\$	100	\$ 188.49	need SXTA figures
Buffet lunch	\$	1,000	\$ 2,162.82	
Facilitation services	\$	1,200	\$ 2,621.89	
Honoraria	\$	2,100		need SXTA figures
Bus and equipment for Place Names Tour	\$	800		need SXTA figures
Preparation and dissemination of invitations and meeting materials; facility coordination and staff time	\$	550	\$ 550.00	
Stationary and production costs for invitations, meeting materials	\$	500	TBD	
Workshop design and support – staff time (FVRD and SXTA)	\$	5,000	\$ 5,000.00	
Copying and dissemination of Final Report	\$	300	TBD	_
Totals	\$	12,150	\$ 11,023.20	_

# **FVRD AND SXTA**

# AGENDA MARCH 1, 2018

		TIME	PLACE	DETAILS		
MORNING TOUR*	WELCOME	8:30 am - 9 am	East end of parking lot Coast Hotel, Chilliwack 45920 First Avenue	Light snack to-go, load the bus, statements of welcome, setting the tone for the day's work		
MORNIN	CULTURAL TOUR	9 am - 12 pm	Returning to Coast Hotel, Chilliwack 45920 First Avenue	Bus tour of Halq'eméylem Place Names Led by Cultural Advisor Albert (Sonny) McHalsie *space limited		
WORKSHOP AFTERNOON	SHARED MEAL	12 pm - 1 pm	Coast Hotel, Chilliwack 45920 First Avenue	Join together for a shared meal and conversation to reflect on the morning and the afternoon work ahead		
WORKSHOP	WORKSHOP	1 pm - 4 pm	Coast Hotel, Chilliwack 45920 First Avenue	Facilitated dialogue and workshop for elected officials to connect on and identify common issues and interests, afternoon snacks		
	30 minutes	Welcome and Introductions Workshop 1: Identification of principles and objectives for the relationship				
	40 minutes					
	40 minutes	Workshop 2: Identification of common interests and implementation strategies Break				
	10 minutes					
	60 minutes	Coming back together: Reporting back, next steps, and final comments				





Fraser Valley Regional District



Stó:lō Xwexwilmexw Treaty Association



# **About Us**

The Fraser Valley Regional District serves six municipalities and eight electoral areas featuring a wide range of communities, from small rural hamlets to the fifth largest city in British Columbia.

The FVRD takes on two primary roles that complement the work of municipalities in the Region as well as the

Province. The first is to provide basic local government services to small, unincorporated communities and rural areas of the Region. The FVRD delivers over 100 separate services throughout the entire Region, across one or more municipal boundaries and unincorporated areas. While many of these services are localized, others, such as fire dispatch or air quality management are delivered on a regional level. The FVRD also has a Regional Growth Strategy, or long range vision, that helps to ensure the Region as a whole is working toward a common future.

The FVRD board is comprised of the following members:

- Eight electoral area representatives representing the unincorporated areas of the region,
- Six municipal directors from the City of Abbotsford,
- Four municipal directors from the City of Chilliwack,
- Two municipal directors from the District of Mission,
- One municipal director from the District of Kent,
- One municipal director from the District of Hope, and
- One municipal director from the Village of Harrison Hot Springs.

## **FVRD** Population:

296,000 people between member municipalities and electoral areas.

# Land Area:

Approx. 14,000 square kilometres



# **FVRD Board of Directors**



Jason Lum, Chair Councillor City of Chilliwack



Patricia Ross, Vice-Chair Councillor City of Abbotsford



**Terry Raymond** Director Electoral Area A

**Ray Boucher** 

Director

Electoral Area F



**Henry Braun** Mayor City of Abbotsford



Dennis Adamson Director Electoral Area B



John Van

Laerhoven

Mayor

**District of Kent** 

Wilfried Vicktor

Mayor

District of Hope

Sam Waddington Councillor City of Chilliwack



Councillor City of Abbotsford



**Sharon Gaetz** Mayor City of Chilliwack

Taryn Dixon

Director

Electoral Area H





**Orion Engar** Director



Jim Hinds Councillor District of Mission



**Pam Alexis** Councillor District of Mission



Alec Niemi Director Electoral Area C

**Aboriginal Relations Committee (FVARC)** 

Leo Facio

Mayor

Village of Harrison

Hot Springs



Al Stobbart, Chair Director Electoral Area G



Brenda Falk, Vice-Chair Councillor City of Abbotsford



Fraser Valley Regional District | 45950 Cheam Avenue | Chilliwack, BC V2P1N6 | 604 702 5000

Kelly Chahal

Councillor

City of Abbotsford

Sylvia Pranger Councillor District of Kent

Samantha Piper Councillor Village of Harrison Hot Springs

#### Other Members as above:

Sam Waddington Jim Hinds Wilfried Vicktor Terry Raymond Alec Niemi



Chuck Stam Councillor City of Abbotsford







Electora Area E



**Ross Siemens** 















Electoral Area D



# Stó:lō Xwexwilmexw Treaty Association

**INFORMATION SERIES PART 2** 

# this issue

Who are the SXTA? p.1 Negotiation Structure p.2 Principles & Territory Map p.3

Progress to Date p.4

BC Treaty Process p.4

## HALQ'EMÉYLEM Language "Hal-kuh-may-lum"

Stó:lō (river) "Stah-lo"

Xwexwilmexw (First Nations people) "Whe-wheel-mook"

> Leq'á:mél "Luck-ahh-mull"

Ts'elxwéyeqw "Tsell-whay-yook"

Aitchelitz or Áthelets "Aa-chuh-lits" or "Ath-uh-luts"

Skowkale or Sq'ewqéyl "Skow-kale" or "Scow-cull"

Yakweakwioose or Yeqwyeqwí:ws "Yack-wee-kwee-use" or "Yook-yook-wee-use"

Tzeachten or Ch'iyáqtel "Chee-ack-ten" or "Chee-yack-tull"

> Tít "Teet"

Skawahlook or Sq'ewá:lxw "Skow-wah-luke" or "Scow-wal-th"

# Who are the SXTA?

The Stó:lō Xwexwilmexw Treaty Association (SXTA) is comprised of the following 3 Stó:lō tribes made up of 6 Indian Act Bands:

> 1) Leq'á:mél Tribe Leq'á:mél

**2) Ts'elxwéyeqw Tribe** Aitchelitz, Skowkale, Yakweakwioose & Tzeachten

> **3) Tít Tribe** Skawahlook



# Stó:lō Xwexwilmexw Negotiation Structure

## **Negotiating Team**



# SXTA Treaty Negotiating Team (TNT)

SXTA Chair/Political Advisor (as of April 2017) Chief Terry Horne *Siyémches*  **Chief Negotiator** Jean Teillet, IPC Pape, Salter, Teillet LLP Technical Advisor/GM Treaty Operations Dr. Dave Schaepe *Tl'elqtelemexw*  Cultural Advisor Sonny McHalsie Naxaxalhts'i



# Stó:lō Xwexwilmexw Support Structure

# **Technical Support:**

- Stó:lō Research and Resource Management Centre (SRRMC) provides treaty management services including:
- Administrative, research, and mapping support
- Lands Technical Working Group
- Lands Governance Working Group/Critical Path Working Group
- Treaty-Related Measures Projects (TRM)

### **Outreach Support:**

- Treaty Community Outreach: Liaison staff providing communication between member communities and SXTA.
- Set up: workshops, meetings, gatherings, forums, one-onone sessions, kitchen table gatherings, SXTA Place Names tours, etc.
- Produce: newsletters, treaty informational DVDs and brochures, educational materials, etc.
- Maintain: SXTA website







# Principles of the Stó:lō Xwexwilmexw

"S'ólh témexw te íkw'elò. Xólhmet te mekw'stám ít kwelát." *"This is our land.* We have to take care of everything that belongs to us."

- Development of a new relationship with federal and provincial governments.
- Preservation of Sto:lo culture, heritage and rights and title.

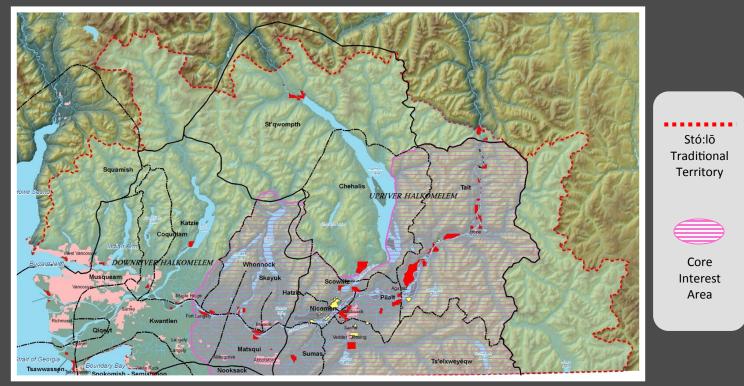
"Haqles chexw xwelmi:ay staxwelh." "Remember our future generations."

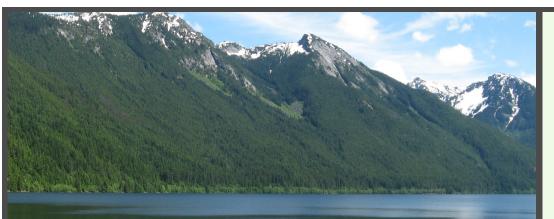


## RECONCILING COLLECTIVE ABORIGINAL RIGHTS & TITLE

- Recognize Tribal areas within the Statement of Intent (SOI)
- Develop strategies for an inclusive treaty.
- Develop strategies for working out shared interests and issues within a cultural context, using traditional agreement-making and dispute resolution processes.

# S'ólh Témexw "Our Land" - Stó:lō Territory





# **Progress to date**

Currently in stage 4 of the 6 stage BC Treaty Process.

Actively working towards final Agreement in Principle (AiP) and compiling essential feedback.

Land & Capital Transfer piece of the Agreement in Principle was approved in November 2017.

# The Six Stage BC Treaty Process

### STAGE 1: Statement of Intent (SOI) to negotiate a treaty

The statement of intent (SOI) to negotiate a treaty with Canada and BC must identify the First Nation's governing body for treaty purposes and the people that body represents and show that it has a mandate from those people to enter the process. The SOI must describe the geographic area of the First Nation's distinct traditional territory and identify any overlaps with other First nations.

#### STAGE 2: Readiness to Negotiate

The Treaty Commission must convene an initial meeting of the three parties within 45 days of accepting a SOI allowing the 3 parties to exchange information, determine the parties' readiness to negotiate and generally identify issues of concern. The 3 parties must also demonstrate they have a commitment to negotiate, a qualified negotiator, sufficient resources, a process to develop a mandate and ratification procedures. The First Nation must have begun addressing any overlaps and the governments must have a formal means of consulting with third parties. The table is then ready to begin negotiating a framework agreement.

#### STAGE 3: Negotiation of a "Framework Agreement"

The framework agreement is, in effect, the "table of contents" of a comprehensive treaty. The three parties agree on the subjects to be negotiated and an estimated time frame for stage four agreement-in-principle negotiations. Canada and BC engage in public consultation at the regional and local levels.

#### STAGE 4: Negotiation of an "Agreement in Principle" (AiP)

Substantive treaty negotiations begin. The three parties examine in detail the elements outlined in their framework agreement. The goal is to reach agreement on each of the topics that will form the basis of the treaty. These agreements will identify and define a range of rights and obligations, including: existing and future interests in land, sea and resources; structures and authorities of government; relationship of laws; regulatory processes; amending processes; dispute resolution; financial component; fiscal relations and so on. The AiP also lays the groundwork for implementation of the treaty.

#### STAGE 5: Negotiation to Finalize a Treaty

The treaty formalizes the new relationship among the parties and embodies the agreements reached in the AiP. Technical and legal issues are resolved at this stage. A treaty is a unique constitutional instrument to be signed and formally ratified at the conclusion of Stage 5.

#### **STAGE 6: Implementation of the Treaty**

Long-term implementation plans need to be tailored to specific agreements. The plans to implement the treaty are put into effect or phased in as agreed. With time, all aspects of the treaty will be realized and with continuing goodwill, commitment and effort by all parties, the new relationship will come to maturity.

#### **Process completed**

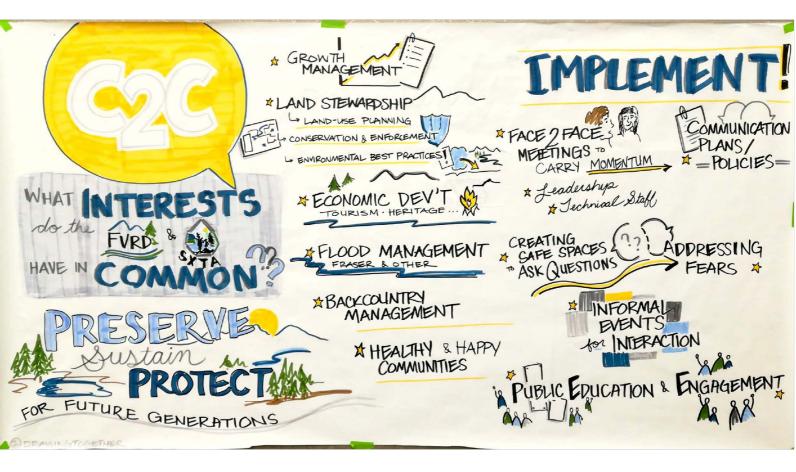


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